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15 March 1973

MEMORANDUM FOR: [REDACTED]

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SUBJECT: USIB Committee Structure

1. Reference is your request for recommendations you might make to the DCI concerning the future of the USIB committee structure and the possible relationship of the D/DCI/IC and the PRG to these committees.

2. I suggest you recommend the following:

a. The DCI direct the D/DCI/IC to conduct a survey of the USIB committee structure as the basis for recommendations on the role and functioning of the committees and the organizational position of the committee chairmen.

b. This survey would involve requesting each USIB committee chairman to provide the following information:

(1) A brief statement of the current activities of the committee and expected future problem areas within the competence of the committee which are considered to justify its continued existence.

(2) A similar statement justifying the continued existence of any sub-committees which the committee has established.

(3) A statement of the percentage of the committee effort which is devoted to:

(a) Identification of consumer needs

(b) Drafting of requirements for collectors

(c) Assessing the effectiveness of collectors

(d) Preparation of inputs to intelligence production offices (draft portions of NIEs, items for current intelligence publications, etc.)

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(e) Preparation of substantive studies which are disseminated to consumers outside the intelligence community

(f) Other functions (identify)

(4) A description of any full-time staff support which is provided to the committee, and by whom.

(5) A statement of the proportion of the chairman's total working time which is devoted to his duties as committee chairman.

c. A task group representing various elements of the IC staff would review the statements from the USIB committee chairmen and prepare recommendations for presentation by the D/DCI/IC to the DCI regarding the committees which should be retained, the organizational location of the chairman for each committee, and the lines of communication from USIB committees to the DCI.

3. Further, I suggest you support the following concept:

a. Continuing existence of a USIB committee is justified to handle recurring problems of direct interest to the DCI and to USIB which are beyond the competence of a single intelligence organization. These are problems which, if they occurred individually or only rarely, would be assigned to an ad hoc task group. If, however, the problems are continuing ones or require attention with reasonable frequency, a standing committee is justified to provide continuity through a body of experts charged with acting on behalf of the DCI.

b. Access of any USIB committee chairman to the DCI should be through the D/DCI/IC. This is necessary to emphasize the community nature of USIB committee actions.

c. If duties of the committee chairman involve him full-time with committee matters, the chairman and such supporting staff as committee business requires should be part of the D/DCI/IC staff.

[So far as I am aware, COMIREX is the only committee which has a full-time chairman with no other duties.]

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d. Chairmen of the committees which do not require full-time attention should be selected on the "most qualified" basis, but each would retain his position within his parent organization.

[The Director of the CIA Office of Economic Research, for instance, is a logical choice also to be chairman of the USIB Economic Intelligence Committee, which is now one of his part-time functions.]

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4. The following comments relate to the possible relationship between USIB committee structure as it presently exists and PRG/IC.

a. Of the 15 committees, three can be described as having a "support" function, six are essentially concerned with collection and sensor systems, and six have a "production" function in addition to their other assignments. The committees are:

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Support

Intelligence Information Handling Committee (IHC)
Security Committee
Technical Surveillance Countermeasures Committee (TSCC)

Collection and Sensor Systems

Committee on Imagery Requirements and Exploitation (COMIREX)
Critical Collection Problems Committee (CCPC)

[The redrafted DCID 2/2 would change the name
to Special Collection Problems Committee (SCPC)] 25X1

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Interagency Clandestine Collection Priorities Committee (IPC)

[The redrafted DCID 5/5 would change the name to
Interagency Clandestine Collection Requirements
Committee (CRC)]

SIGINT Committee
Human Sources Committee (HSC)

Production

Watch Committee
Economic Intelligence Committee (EIC)
Joint Atomic Energy Intelligence Committee (JAEIC)
Guided Missile and Astronautics Intelligence Committee (GMAIC)

[The redrafted DCID 3/4 would change the name to
Missile and Space Intelligence Committee (MSIC)]

Scientific Intelligence Committee (SIC)
[The redrafted DCID 3/5 would change the name to
Science and Technology Intelligence Committee (STIC)]
National Intelligence Survey Committee

b. The chairmen of the committees dealing with production
matters as part of their responsibilities, and their other
assignments are as follows:

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c. Each of the chairmen listed above is in charge of an organization concerned with the same subject matter as is the USIB committee which he heads. Any successors to these men, if selected from within the intelligence community, also are likely to be senior officials in comparable intelligence offices.

d. I recommend that you support continuation of a policy of using, as part-time chairmen of USIB committees involved with production, men who maintain their subject matter expertise by having responsibility for production organizations which deal with the same subject matter as is the concern of the USIB committee.

e. I recommend, also, however that you establish a role for PRG/IC with respect to the USIB committees involved with production in accordance with the following:

(1) The redrafted DCIDs for the EIC, JAEIC, GMAIC, and SIC have virtually identical sub-paragraphs (differing only in the subject matter of the intelligence referred to) in their "Functions" paragraph as follows:

"b. To assess significant...developments and to produce interdepartmental intelligence and contributions to national intelligence estimates as circumstances require.

"c. To keep the DCI appropriately advised concerning the responsiveness of missile and space systems intelligence production to national needs, based on evaluations of the pertinence, scope, quality, and utilization of products."

(2) The sub-paragraph "c" quoted above is the handle on which the role of the PRG/IC should be based.

(3) On condition that the DCI will direct that contact with him by USIB committee chairmen be through the D/DCI/IC (as I recommend in paragraph 3.b. above), I recommend that the PRG/IC be the channel which reviews inputs from the EIC, JAEIC, GMAIC, and SIC for the D/DCI/IC and that PRG/IC be authorized to task these committees for assessments called for by sub-paragraph "c" above.

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(4) The Watch Committee is in a somewhat different category from the other "production" committees in that under the former DCI, the Deputy DCI was directly responsible for the Watch Committee. General Cushman regularly presided over the Watch Committee meetings. Whether the present DCI will want his Deputy so directly involved with the Watch Committee I do not know. For now, however, I recommend that you stand clear of the Watch Committee.

(5) The NIS Committee is primarily concerned with allocating production responsibilities, drawing up schedules, developing outline guides for NIS contributors and the like. The NIS Committee also is charged with keeping the DCI "appropriately advised concerning NIS responsiveness to user needs." In this aspect of his work, I recommend the NIS Committee chairman be charged to report to the D/DCI/IC through the PRG/IC and that the PRG/IC be authorized to task the committee on matters relating to the "responsiveness" of the NIS to user needs.



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PRG/IC

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